



0000056366

**CITIZENS COMMUNICATIONS COMPANY
ARIZONA GAS DIVISION
DOCKET NO. G-01032A-02-0598**

TESTIMONY OF KEVIN DOHERTY

REVISED

REVISED REDLINED – September 20, 2002

1 **INTRODUCTION**

2 Q. Please state your name and business address.

3 A. My name is Kevin H. Doherty. My business address is Citizens
4 Communications Company, 3 High Ridge Park, Stamford, Connecticut
5 06905.

6
7 Q. By whom are you employed and in what capacity?

8 A. I am employed by Citizens Communications Company ("Citizens") as a
9 Regulatory Accounting Manager.

10
11 Q. Please describe your current duties and responsibilities.

12 A. I am responsible for the preparation of regulatory studies for Citizens'
13 Public Service Sector, which includes both the Northern Arizona Gas
14 Division ("NAGD") and the Santa Cruz Gas Division ("SCGD"), collectively
15 referred to as the Arizona Gas Division ("AGD" or "Company"). In addition,
16 periodically I appear in regulatory proceedings on behalf of Citizens, and
17 present testimony and exhibits supporting applications that have been filed.

18
19 Q. Please summarize your educational background.

20 A. I graduated from Pace University in 1987 with a Bachelor of Business
21 Administration degree in Accounting, and I am currently enrolled in Pace
22 University's MBA program. I have attended numerous seminars and
23 presentations that addressed accounting, rates and other financial matters.

1 Q. Please describe your work experience.

2 A. From 1987 to 1989, I was employed by Arthur Young and Company as a
3 Staff Auditor. I participated in audits for clients in the manufacturing,
4 energy, and defense industries. I have been employed by Citizens since
5 1989. From 1989 until 1994, I held the position of Senior Capital Asset
6 Accountant, responsible for preparation of various plant in service and
7 depreciation reports, and I provided data for rate proceedings and certain
8 bond indenture requirements. In 1994, I was promoted to Senior
9 Regulatory Accountant and participated in rate proceedings in the states of
10 Ohio and Illinois. In 1995, I was promoted to Regulatory Specialist, and
11 testified on rate base in rate proceedings in the states of Pennsylvania and
12 Arizona. In 1998, I joined a Citizens-wide team responsible for the
13 implementation of an integrated accounting software system. In 1999, I
14 accepted a position as Manager of Regulatory Accounting. In 2002, I
15 testified in a rate proceeding in the state of Vermont.

16
17 Q. What areas will you address in this testimony?

18 A. I am presenting certain items included in Schedule B of Arizona's standard
19 filing requirements relating to rate base, certain operating expense items
20 included in Schedule C of the standard filing requirements, and all of the
21 financial statements and statistical schedules contained in Schedule E of the
22 standard filing requirements. These schedules were filed as part of this
23 rate application and are found in their own bound volume. With respect to
24 rate base, I will address the following:

- 25 • Summary of Rate Base Elements
- 26 • Gross Utility Plant in Service
 - 27 ○ Original Cost

- Reproduction Cost New ("RCN")
- Accumulated Depreciation
- Contributions in Aid of Construction ("CIAC")
- Amortization of CIAC
- Customer Deposits, Materials & Supplies, and Warm Spirit
- Advances in Aid of Construction ("AIAC")
- Gain on Sale of Property
- Y2K Deferred Costs

The summary of all rate base components, including those that I am supporting, is set forth in Schedule B-1, which is described below.

With respect to operating expenses, I am sponsoring Schedule C-1, which shows the recorded, adjusted, and pro forma income statement at present and proposed rates, and Schedule C-2, which summarizes the income statement pro forma adjustments made to the test year. I will also address the following specific adjustments to Schedule C-2:

- Revenue adjustments (Schedule C-2, Adjustment A),
 - Elimination of Unbilled Revenue (Adjustment A-6),
 - Adjustment to Detailed Bill Calculation (Adjustment A-7),
 - Adjustment to Detailed Public Authority Calculation (Adjustment A-8),
 - Elimination of Prior Year PGA Adjustment (Adjustment A-9),
 - Correction for April Revenue, Not Recorded (Adjustment A-10),
 - Miscellaneous Adjustments to Reconcile (Adjustment A-11),

REVISED REDLINED – September 20, 2002

- Uncollectible Expense and Interest on Deposits (Adjustment C),
- Depreciation Expense (Adjustment I),
- Lease Expense for New Office Facilities (Adjustment J),
- Amortization of Gain on Sale of Property (Schedule B-12, Adjustment M),
- Maintenance Expense Related to Gas Supply Line (Adjustment N),
- Y2K Expense (Adjustment O), and
- Postage Expense (Adjustment P).

I will also present Schedule C-3, which computes the Gross Revenue Conversion Factor. As discussed in the testimony of Messrs. Cohen and Smith, Citizens is seeking to consolidate its NAGD and SCGD properties for ratemaking purposes. Therefore, the rate base, revenue, and operating expense adjustments that I am sponsoring were calculated based on the separate recorded amounts for the two properties, and then were combined into the consolidated AGD amounts that are shown on the schedules in this filing.

RATE BASE

Q. Please describe Schedule B-1, containing the Summary of Rate Base Elements.

A. Schedule B-1 summarizes the components of rate base on both a net recorded original cost and a depreciated reproduction new cost basis. The supporting details and calculations of the various components of rate base are contained in subsequent schedules in Section B.

1 Q. Please discuss Gross Utility Plant in Service.

2 A. Schedule B-2 is a one-page exhibit that displays the pro forma original cost
3 net plant in service for the test year that ended December 31, 2001. It
4 includes the adjusted plant in service and accumulated depreciation for the
5 AGD that are developed in Schedules B-54A and B-54B, respectively.
6

7 Q. Is the Company including any amounts for acquisition adjustments in its
8 revenue requirement in this proceeding?

9 A. No, it is not.
10

11 Q. Where are the amounts associated with the acquisition adjustments
12 reflected on the Company's accounting records?

13 A. The amounts are shown in Account 114, Plant Acquisition Adjustments,
14 which are not part of the Utility Plant in Service that is included in Account
15 107.
16

17 Q. Did the Company make any adjustments to any rate base or expense
18 elements included in the rate application that are related to the acquisition
19 adjustments?

20 A. Yes, the Company has removed the Accumulated Deferred Income Taxes
21 ("ADIT") associated with the acquisition adjustment from the recorded ADIT
22 in its application. These adjustments are included on Schedule B-7 and
23 supported by the testimony of Mr. Apuzzo.
24
25
26
27
28
29

1 Q. Is the Company requesting that any Common Plant be allocated to or from
2 the AGD in this proceeding?

3 A. No, it is not. Citizens has administrative operations in Stamford, New
4 Orleans and Rochester, where work is conducted for the benefit of the AGD.
5 However, the Company has not included any utility plant in service from
6 these administrative operations in its calculation of rate base in this
7 proceeding, as shown on Schedule B-2, Line 2, and on Schedule B-36. In
8 prior rate cases in Arizona, some of the items included as part of Common
9 Plant have been contested. In addition, the plant value has been
10 sufficiently depreciated so that the net plant amount is not significant when
11 allocated to the AGD in this proceeding. For these reasons, the Company
12 has elected to remove these elements from rate base for this filing.
13 Removing these elements reduces the overall revenue requirement in this
14 proceeding.

15
16 Q. Has the Company also excluded Common Plant allocations among its
17 Arizona Operations, such as the gas and electric divisions?

18 A. Yes, it has. These amounts are small and would tend to offset each other.
19 Again, rather than burden this proceeding with those items, the Company
20 has decided to forego those allocations in this rate proceeding. In general
21 this means that there is no allocation of AGD plant to Citizens' electric
22 operations and no allocation of Citizens' electric plant to its AGD operations.

23
24 Q. Please describe Schedule B-43.

25 A. Schedule B-43 is a one-page exhibit showing the Trended RCN plant and
26 accumulated depreciation for the AGD. The Arizona Constitution requires
27 that the Arizona Corporation Commission ("Commission") set utility rates
28
29

REVISED REDLINED – September 20, 2002

1 on the basis of a "fair value". Historically, this was established using a rate
2 base that was equally weighted with net original cost and depreciated
3 reproduction cost new ("RCN"). This schedule complies with that
4 requirement by showing plant and accumulated depreciation calculated by
5 trending original cost to produce a RCN. (In Mr. Mason's testimony, he
6 explains the methodology for deriving the trended RCN plant amounts.)
7 The RCN Plant in Service is brought forward from Schedule B-54, described
8 below. On that schedule, I derive the ratio of depreciable RCN plant to
9 depreciable original cost plant. Multiplying that ratio by the amount of
10 original cost accumulated depreciation (from Schedule B-54B) produces the
11 amount of RCN accumulated depreciation.
12

13 Q. What does Schedule B-54 show?

14 A. Schedule B-54 is a one-page summary exhibit identifying pro forma original
15 cost and RCN as of December 31, 2001, by major plant account. This
16 schedule serves two purposes. First, it shows the detail plant account data
17 that are summarized on Schedule B-1. Second, it shows the detail of the
18 total RCN (on Schedule B-43), consistent with the Arizona constitutional
19 requirement to present a fair value rate base. The original cost plant
20 amounts on Schedule B-54 are developed on Schedule B-54A. The RCN
21 amounts on Schedule B-54 are developed on Schedule B-54C.
22

23 Q. Please describe Schedule B-54A.

24 A. Schedule B-54A starts with the recorded original cost plant amounts,
25 categorized by major plant accounts, and shows the pro forma adjustments
26 to plant in service. Finally, this schedule presents the pro forma plant
27 balance as of the end of the test year.
28
29

1 Q. Please discuss the first pro forma adjustment, relating to the Griffith
2 Transportation Agreement.

3 A. As Mr. Smith describes in his testimony, Griffith is an electric generating
4 facility with which the NAGD has a contract to provide facilities and certain
5 services for 20 years. The Commission approved the contract between
6 NAGD and Griffith conditioned on the requirement that the NAGD remove
7 all associated revenues, expenses, plant investments and related amounts
8 in any subsequent regulatory proceeding. The NAGD has recorded all
9 Griffith plant under a separate code in the plant accounts to ensure that
10 such plant can be removed in the regulatory process. Similarly, the NAGD
11 has maintained accumulated depreciation under a separate code to permit
12 removal. Adjustment A, Column 3 on Schedule B-54A, reflects adjustments
13 to plant to remove all Griffith-related plant investments. (Schedule B-54B,
14 discussed below, reflects the associated adjustments to accumulated
15 depreciation associated with this and other pro forma plant adjustments.)
16

17 Q. Please discuss Adjustment B, Column 4, relating to the SCGD Supply Line.

18 A. Citizens' Santa Cruz Electric Division ("SCED") owned a gas supply pipeline
19 that was used to provide natural gas to fire its electric generators. SCED
20 has recently transferred this asset to the SCGD to ensure that all gas plant
21 assets are held by the AGD. The assets related to the supply pipeline have
22 been identified, and are included as SCGD plant as shown in Column 4 of
23 Schedule B-54A. The related accumulated depreciation is shown on
24 Schedule B-54B.
25
26
27
28
29

1 Q. Please discuss Adjustment D, in Column 6, Schedule B5-4A, relating to the
2 NAGD Paulden Line.

3 A. NAGD constructed six miles of 8-inch pipeline for the specific purpose of
4 supplying natural gas to NutriSource, LLC, a company that was developing
5 the Paulden Greenhouse Facility for the production of greenhouse
6 tomatoes. Unfortunately, the company's venture was unsuccessful, and
7 NutriSource is no longer in business in Paulden, Arizona. While this pipeline
8 does serve a handful of customers, the AGD has removed this pipeline from
9 plant in service for purposes of this proceeding. Column 6 of Schedule B-
10 54A reflects the removal of the Paulden Line from the plant accounts.
11

12 Q. Please discuss Adjustment E in Column 7, relating to Plant Retirements.

13 A. Following the test year, Citizens conducted a physical inventory of its
14 Arizona General Plant accounts and also made a review of the plant
15 accounting property records to determine if there were any assets on the
16 AGD books that should be retired. As a result of these activities, the
17 Citizens determined that approximately 1.1% of total plant, \$2.6 million,
18 should be retired. The AGD will formally retire the assets so identified
19 during the current fiscal year. I have reflected these retirements as a
20 reduction to plant in service in Column 7 of Schedule B-54A (and the
21 corresponding symmetric reduction to accumulated depreciation).
22

23 Q. Please describe Adjustment F in Column 8, relating to the Yale Street
24 Building.

25 A. As discussed in Mr. Smith's testimony, as a cost-cutting measure, the AGD
26 recently moved out of its administrative office building located on Yale
27 Street and has moved into a leased facility. Both buildings are located in
28
29

1 Flagstaff, Arizona. The Yale Street building and associated assets have
2 been identified, and I have removed those assets and the related
3 Accumulated Depreciation from Plant in Service in Column 8 of Schedule B-
4 54A and on Schedule B-54B respectively. In addition, Mr. Apuzzo has
5 made an adjustment for the ADIT related to that plant and I have included
6 the lease amount for the new facility as an expense in this proceeding.
7

8 Q. Please discuss Adjustment G in Column 9, relating to Allowance for Funds
9 Used During Construction ("AFUDC").

10 A. As discussed in Mr. Mason's testimony, the Company (as well as other
11 Citizens properties in Arizona) is required to adjust its AFUDC rate
12 consistent with the settlement agreement that the Commission approved in
13 Decision No. 61848, issued July 1999. To conform to the proper
14 procedures outlined in the AFUDC Order, the AGD has revised its test year
15 plant accounts. These revisions are shown in Column 9 of Schedule B-54A.
16

17 Q. Please describe the adjustments in Column 11 for Account Corrections.

18 A. These adjustments reflect the transfers of plant amounts among accounts
19 that result in a zero balance on the total plant line, Line 39. Dr. White, the
20 Company's depreciation expert, has recommended these adjustments as a
21 result of his work in connection with his Depreciation Study.
22

23 Q. What is shown on Schedule B-54B?

24 A. Schedule B-54B starts with the recorded original cost accumulated
25 depreciation, categorized by major plant accounts, and shows the pro
26 forma adjustments corresponding to each of the pro forma plant
27 adjustments contained in Schedule B-54A. Finally, this schedule presents
28
29

1 the pro forma accumulated depreciation as of the end of the test year. The
2 adjustment columns (Columns 3-11) mirror the columns as described in
3 connection with Schedule B-54A, above, with the exception of Column 11
4 for the Account Corrections. This column also includes ~~two~~an adjustments
5 that removes a minor debit balances in Account 365.10, ~~in the amount of~~
6 ~~\$5 and in Account 389 in the amount of \$5,618.~~ These amounts ~~was~~ere
7 incorrectly recorded in ~~that~~these accounts in prior years.

8
9 Q. Please describe Schedule B-54C.

10 A. Page 1 of Schedule B-54C shows the RCN plant amounts, by major plant
11 account and by business area. In addition, the adjustments to plant shown
12 on Schedule B-54A are trended and shown in Column 9. Page 2 of the
13 schedule reflects a summary of the original cost plant in service by each
14 business area that was used to determine the RCN amounts described
15 earlier in my testimony. This is provided to verify that the Company has
16 included all plant in its calculation of the RCN used to determine the Fair
17 Value Rate Base. These amounts exclude the Griffith Plant adjustment.

18
19 Q. Please describe Schedule B-8.

20 A. Schedule B-8 is a one-page exhibit summarizing the rate base deduction for
21 CIAC and related accumulated amortization. This exhibit shows the amount
22 of CIAC, \$8,467,783, and Accumulated Amortization, \$1,733,000, at the
23 end of the test year.

24
25 Q. Does the Federal Energy Regulatory Commission ("FERC") Uniform System
26 of Accounts require that CIAC amounts be offset against plant?

27 A. Yes, it does.

1 Q. Does AGD comply with that FERC requirement?

2 A. Yes. The CIAC amounts are recorded as credits in the plant accounting
3 system and are offset against the related plant amounts. This permits the
4 Company to comply with the FERC requirement and also maintain the gross
5 plant amounts with the related CIAC for presentation in rate applications.
6 The CIAC amounts are shown on a gross basis for rate case presentation
7 purposes and are amortized using the depreciation rates for the related
8 accounts. The annual amortization amounts are offset against the
9 depreciation expense amounts for the plant in compliance with the
10 Commission practice in prior Citizens' rate cases.

11
12 Q. What is the CIAC accumulated amortization balance?

13 A. The CIAC accumulated amortization balance at the end of the test year is
14 \$1,733,000, as shown on Column 5 of Schedule B-8. The annual
15 amortization amount is calculated using the approved depreciation rate
16 times the account balance, resulting in \$214,928 for the test year, as
17 shown in Column 4 of the schedule.

18
19 Q. What is included in Schedule B-9?

20 A. Schedule B-9 summarizes the monthly balances of several rate base
21 components during the test year. These components are customer
22 deposits, materials and supplies, and the Warm Spirit Program (a low-
23 income program described in Mr. Smith's testimony). Consistent with prior
24 rate cases, the amounts are reflected in rate base using an average of the
25 thirteen monthly balances ending December 31, 2001. A companion
26 adjustment for the annualized interest on customer deposits is included in
27 pro forma test year operating expenses as Adjustment C of Schedule C-2.

1 Q. Please describe Schedule B-10.

2 A. Schedule B-10 summarizes the rate base deduction for customer AIAC.
3 AIAC represents amounts of non-investor supplied capital received by the
4 Company and used to fund construction of utility plant.
5

6 Q. Please describe Schedule B-12.

7 A. Schedule B-12 contains a rate base deduction for deferred portions of gains
8 realized from the sales of utility assets. In accordance with Commission
9 policy, when utility assets are sold and removed from the provision of utility
10 service, fifty percent of the after-tax gains are to be shared with
11 ratepayers.
12

13 In late 1998, Citizens sold an office building located on San Francisco Street
14 in Flagstaff to a non-utility purchaser. The building would no longer be
15 useful or necessary in providing utility service. The transaction produced
16 an after-tax gain totaling \$140,650. Fifty percent of that amount was
17 credited to a regulatory liability pending its disposition in the next rate
18 case.
19

20 In November 2001, Citizens sold an office building in Cottonwood. That
21 building was also removed from utility service. That sale produced an
22 after-tax gain of \$68,212. Fifty percent of that amount was credited to a
23 regulatory liability pending disposition in the next rate case.
24

25 Q. What treatment does the Company propose for these gains on sale?

26 A. The AGD proposes to amortize the combined \$104,431 deferred customer
27 share of the gains from the property sales over a period of five years and
28
29

1 reduce rate base by the unamortized amount. Accordingly, in this
2 application, rate base is reduced by \$104,431, with a corresponding
3 negative amortization of \$20,886 reflected in operating expense as
4 Adjustment M on Schedule C-2.

5
6 Q. Please discuss the adjustment for Y2K costs.

7 A. This adjustment relates to the Company's allocated portion of Citizens'
8 expenses incurred with becoming Y2K compliant. It is the corresponding
9 rate base amount associated with the amortization described as Adjustment
10 O to Schedule C-2, below. The Y2K costs and recovery that is being sought
11 are discussed in more detail later in my testimony.

12
13 **OPERATING INCOME**

14 Q. What is shown on Schedule C-1?

15 A. Schedule C-1 contains the income statement for the test year ended
16 December 31, 2001. Recorded amounts, pro forma adjustments for known
17 and measurable changes, and the resulting pro forma test year amounts
18 are shown for revenues, by class of service, and for operating revenue
19 deductions by major function. The schedule also includes the effect of the
20 requested revenue increase and the adjusted test year income statement at
21 proposed rates.

22
23 Q. Please explain briefly the computation of pro forma test year revenues and
24 expenses.

25 A. The ratemaking process involves the determination of a utility's revenue
26 requirement based on a test year that reflects a level of operating revenues
27 and expenses and net plant investment that is representative of normal

1 conditions, free of any distortions. The rates to be derived are not
2 necessarily intended to recover specific test year costs, but rather, similar
3 costs expected to be incurred in the future.

4
5 Pro forma adjustments are made to address any revenues or expenses that
6 are not representative of the levels expected to occur during the period in
7 which the new rates will be in effect. Such adjustments may be in the form
8 of eliminations, annualizations, or normalizations.

9
10 Q. What are elimination, annualization, and normalization adjustments?

11 A. Elimination adjustments are made to remove out-of-period items or items
12 that are not costs or revenues related to the provision of utility service;
13 thus, not includible in revenue requirements.

14
15 Annualization adjustments are made to reflect the full, twelve-month
16 revenue or expense level of certain items of operating income. Examples
17 include restating test year revenues to reflect customer levels at the end of
18 the test year, adjusting payroll expense for the effect of salary adjustments
19 or changes in employee levels since the beginning of the test year, and
20 adjusting recorded depreciation expense to reflect the full effect of plant
21 additions and retirements during the test year.

22
23 Some costs that may be included in revenue requirements are incurred at
24 intervals less frequently than annually, provide benefits extending beyond a
25 single year, or reoccur in significantly different amounts each year. As a
26 result, the amount recorded in the test year may not be viewed as
27 "normal." Normalization adjustments are made when a test year level of

REVISED REDLINED – September 20, 2002

1 revenues or expenses is not representative of what would be expected on
2 an on-going basis. Examples include rate case expenses, bad debts
3 expense, and the overtime percentage used in computing pro forma payroll
4 expenses.

5
6 Q. Please describe Schedule C-2.

7 A. Schedule C-2 consists of 19 income statement adjustments. The first two
8 pages, (labeled "Page 1 of 2" and "Page 2 of 2") summarize the pro forma
9 adjustments appearing on Schedule C-1, column 5. The remaining pages
10 show the detail of each pro forma adjustment that is reflected on the first
11 two pages of Schedule C-2. Each of those pages is identified by the
12 adjustment letter that corresponds to the letter shown below the column
13 numbers on Schedule C-2, pages 1 and 2.

14
15 **REVENUE ADJUSTMENTS**

16 Q. What is the purpose of Adjustment A of Schedule C-2?

17 A. Adjustment A consists of eleven items that increase or decrease recorded
18 test year revenues. The adjustments are a combination of Commission-
19 mandated filing requirements, as well as the normal adjustments made to
20 recorded test year operating revenue. It should be noted that the revenues
21 in column 1 of Schedule C-1 (to which the Schedule C-2 revenue
22 adjustments are made) already reflect the removal of the Griffith revenues
23 (shown on Schedule E-6B).

1 Q. Please describe the process used to determine if adjustments were
2 required.

3 A. First, we reviewed the recorded revenues for the NAGD and the SCGD to
4 determine the amounts of revenue from monthly customer billings as
5 reflected on the Monthly Revenue Analysis ("MRA") and the amounts
6 derived from other journal entries. Next, we developed a Bill Frequency
7 Analysis ("BFA") for each property, and compared those analyses with the
8 monthly customer billing amounts. Finally, Mr. Harrison, the Company's
9 rate design witness, adjusted recorded revenues, where necessary, to
10 reflect a normal test year for ratemaking in its presentation.
11

12 Q. Please describe the first revenue adjustment contained on Adjustment A of
13 Schedule C-2.

14 A. The reclassification of revenues for the SCGD, shown on Line 2, reflects the
15 identification of customers to be included in the Public Authority and
16 Industrial classifications. SCGD personnel identified these customers,
17 originally included in the Commercial class, to fit the criteria of the Public
18 Authority and Industrial classes, which are new to the SCGD, and to
19 conform to those at the NAGD. Because both properties will have the same
20 tariffs, it was necessary to reclassify the revenue and associated billing
21 determinants for these customers. This reclassification does not change
22 the total revenue amounts.
23

24 Q. Please describe Adjustment A-1.

25 A. Adjustment A-1 on Line 3 removes all gas costs from the revenues of the
26 AGD. The detail of this adjustment is shown on Page 2. The AGD revenue
27 requirement is determined on a Gross Margin basis, because gas costs are
28
29

1 primarily recovered through operation of the Purchase Gas Adjustor
2 ("PGA") for each property.

3
4 Q. What is reflected in Adjustment A-2?

5 A. Adjustment A-2 on Line 4 removes the New Service Area Multiple ("NSAM")
6 revenues from the recorded amounts. At its September 13, 2001 Open
7 Meeting addressing the Company's PGA surcharge request, the Commission
8 directed the NAGD to cease billing the NSAM when it concluded its Build Out
9 Program (then expected to occur early in 2002). The NAGD notified the
10 Commission that its Build Out Program and NSAM would terminate as of
11 January 1, 2002. Because the NAGD is no longer collecting this charge, the
12 associated revenues need to be eliminated from recorded amounts for the
13 test year. Mr. Harrison's testimony supports the calculation of this amount,
14 which is removed on Schedule C-2.

15
16 Q. Please describe Adjustment A-3.

17 A. Adjustment A-3 on Line 5 reflects the adjustment to gross revenues to
18 weather normalize the recorded revenues. Related gas costs are shown on
19 page 2 and are included in the gas costs removed in Adjustment A-1. Mr.
20 Harrison supports both of these amounts in his direct testimony.

21
22 Q. What does Adjustment A-4 show?

23 A. Adjustment A-4 on Line 6 shows the gross revenue amounts necessary to
24 reflect customer levels at the end of the test year. Related gas costs are
25 shown on page 2 and are included in the gas costs removed in Adjustment
26 A-1. Mr. Harrison supports both of these amounts in his direct testimony.

REVISED REDLINED – September 20, 2002

1 Q. Please describe Adjustment A-5.

2 A. Adjustment A-5 increases revenues for the "Tariff 32" revenues. The BFA
3 identified a difference between the detailed billing determinants for this
4 tariff class and the recorded amounts. After a review by the NAGD
5 personnel, it was determined that the recorded revenues were understated
6 and needed to be increased for the test year.

7
8 Q. What is Adjustment A-6?

9 A. Adjustment A-6 on line 8 increases recorded revenues by removing the
10 amount of unbilled revenues reflected by the AGD at the end of the test
11 year, which is December 31, 2001. This adjustment is necessary since Mr.
12 Harrison's adjustment for weather normalization, shown as Adjustment A-3,
13 includes an adjustment to account for unbilled revenues.

14
15 Q. Please describe Adjustments A-7, A-8, and A-9.

16 A. Like Adjustment A-5, these minor adjustments conform recorded revenue
17 amounts to those recorded in the MRA for the calendar year. These
18 adjustments represent prior period adjustments or corrections to restate
19 the test year revenues to be consistent with the sales and costs occurring in
20 the test period. Mr. Harrison compares these revenues with those
21 calculated by multiplying the existing rates and billing determinants. He
22 computes a booked-to-billed ratio for each rate class in order to develop
23 appropriate rates. The approach replaces the reconciling percentage
24 adjustment normally used in rate cases to conform the recorded to the
25 calculated revenue amounts.

1 Q. Please describe Adjustment A-10.

2 A. Adjustment A-10 reflects the amount of an adjustment to NAGD revenues
3 that NAGD personnel identified in May 2001, but that did not get recorded
4 on that property's books. This amount represents revenues received in
5 April 2001 that, because of a change in meter reading schedules, were not
6 included in the initial April summary of revenues reported to Accounting for
7 April revenues. When the adjustment for these April 2001 revenues was
8 reported after the monthly close, it was not included in the revenues for
9 May 2001. Accordingly, recorded revenues for the test year are
10 understated. This adjustment increases recorded revenues for this
11 proceeding. The amounts at issue will be recorded in 2002.

12
13 Q. What does page 2 of Schedule C-2, Adjustment A show?

14 A. Page 2 of Adjustment A reflects the gas costs related to each of the
15 recorded revenues and revenue adjustments shown on Adjustment A, page
16 1. The Company has shown both the gross revenue (on page 1) and the
17 gas costs (on page 2) for each adjustment to facilitate review.

18
19 **OPERATING EXPENSES**

20 Q. Please address the first operating expense item that you are sponsoring,
21 relating to Uncollectible Expense and Interest on Deposits.

22 A. Adjustment C reduces recorded test year bad debts expense and includes in
23 operating expenses the annualized interest on customers' deposits.

24
25 The uncollectible, or bad debts, portion of Adjustment C reduces the test
26 year recorded expense amount to a level reflective of pro forma adjusted
27 customer-annualized, weather-normalized test year revenues and of the

1 average level of account write-offs, net of subsequent recoveries,
2 experienced during the past three years. Since the portion of customer
3 bills for the base cost of gas and the PGA are subject to write-off, such
4 amounts have been added to the computational base.

5
6 The portion of Adjustment C relating to interest on customer deposits is
7 related to the deduction of customer deposits from rate base, discussed in
8 connection with Schedule B-9. It reflects the fact that such interest is
9 typically recorded as a component of Other Interest Expense, which would
10 not afford the Company the opportunity to recover such costs through the
11 ratemaking process, absent this reclassification to operating expenses. The
12 adjustment was computed based on the end-of-year balance of customer
13 deposits and the prescribed rate of 6%.

14
15 Q. Please discuss Adjustment I, relating to Depreciation Expense.

16 A. Adjustment I in Schedule C-2 sets forth, by prime account, the AGD's
17 adjusted depreciation expense for the test year using the adjusted plant
18 balance as of December 31, 2001, and the depreciation rates proposed by
19 Dr. White. These factors result in a significant decrease to the AGD's
20 depreciation expense.

21
22 Q. Please describe the next operating expense item, relating to Lease Expense
23 for New Office Facilities.

24 A. As noted above, subsequent to the test year, the AGD personnel relocated
25 from the administrative office building located on Yale Street in Flagstaff, to
26 a leased facility. This was a part of a cost-cutting approach adopted by
27 AGD. Pro forma Adjustment J reflects the annual lease expense that is a

1 known and measurable cost that the Company will incur. This adjustment
2 is related to the adjustment removing the net Yale Street assets from rate
3 base.

4
5 Q. Is there any gain that will be recognized from the eventual sale of the Yale
6 Street facility?

7 A. The Company estimates that the Yale Street facility will be sold at a loss or,
8 at best for an amount equal to the net book value of the assets to be sold,
9 which will result in no gain.

10
11 Q. Please discuss Adjustment M, showing the Amortization on Gain on Sale of
12 Property.

13 A. This Adjustment is the expense adjustment that corresponds to the rate
14 base adjustment on Schedule B-12, as discussed above.

15
16 Q. What is Adjustment N, Maintenance Expense Related to Gas Supply Line?

17 A. As discussed above in connection with Adjustment B to Schedule B-54A,
18 Commission approval has been requested to transfer a gas supply pipeline
19 from the SCED to the SCGD. The amounts shown on Adjustment N
20 represent the Company's estimate of expenses the AGD will incur to
21 maintain that gas supply line.

22
23 Q. What does Adjustment O, relating to Y2K, represent?

24 A. Adjustment O reflects the AGD's allocation of expenses that Citizens
25 incurred in connection with becoming Y2K compliant. On December 7,
26 1998, on behalf of all of its Arizona properties, Citizens filed a request with
27 the Commission seeking an accounting order permitting the deferral (for
28
29

1 future regulatory consideration) of costs Citizens incurred for Y2K activities.
2 On January 29, 1999, the Commission issued Decision No. 61382,
3 approving the Citizens' request. In accordance with that Decision, the AGD
4 has been deferring the expenses incurred in connection with Y2K in a
5 special regulatory asset account.
6

7 Q. Please describe Adjustment O.

8 A. Adjustment O shows the total (allocated) costs that the AGD incurred for
9 Y2K activities. I have removed from the total the internal AGD payroll
10 expenses associated with Y2K, since those costs are already included in
11 payroll expense.
12

13 Q. Over what period does the Company propose to amortize these Y2K
14 expenses?

15 A. The AGD proposes to amortize the deferred Y2K expenses over five years.
16 Therefore, the Company has included one-fifth of the total adjusted balance
17 as pro forma test year operating expense adjustment. The unamortized
18 balance of Y2K costs is included in rate base on Schedule B-1.
19

20 Q. Please explain the Postage Expense adjustment.

21 A. The United States Postal Service has increased the cost of several classes
22 of postage, effective June 30, 2002. Of relevance to this proceeding, bulk
23 rates have increased 2.3 cents for both mail that the Company sorts by
24 five-digit zip code and by the first three digits of the zip code. These
25 represent the two applicable rates for AGD bills. To derive the amount of
26 this adjustment, I multiplied the postal rate increase by the annual number
27
28
29

REVISED REDLINED - September 20, 2002

1 of bills (based on customer levels at the end of the test year). Adjustment
2 P increases test year postage expense by \$33,130 to reflect this known and
3 measurable change.
4

5 Q. What is the Gross Revenue Conversion Faction shown on Schedule C-3?

6 A. Once the Company calculates the operating income deficiency, it is
7 necessary to convert that deficiency to the equivalent annual increase in
8 revenues by use of the Gross Revenue Conversion Factor. This factor is
9 necessary to reflect the fact that the additional revenues requested in this
10 application will generate additional bad debts expenses, Federal and State
11 income taxes, and other revenue-driven expenses. The Company must
12 perform this gross-up procedure to ensure that, after deducting the
13 additional taxes and other revenue-driven expenses from the additional
14 revenues, the resulting incremental net operating income is equal to the
15 computed revenue deficiency.
16

17 **HISTORIC FINANCIAL DATA**

18 Q. What information is contained in Section E of this rate application?

19 A. Section E contains a variety of recorded historical financial and statistical
20 data for the AGD for the test year ended December 31, 2001, and for the
21 years ended December 31, 2000, and December 31, 1999. In addition,
22 this section contains the notes to the financial statements and certain
23 operating statistics.
24
25
26
27
28
29

1 **COMPARATIVE SCHEDULES**

2 Q. Would you please describe each of the schedules contained in Section E?

3 A. Schedule E-1 shows the AGD's comparative balance sheets. Schedule E-2
4 contains the AGD's comparative income statement and Schedule E-3 shows
5 the AGD's comparative statements of changes in financial position.
6 Schedule E-4 would require a statement of changes in stockholders' equity.
7 Since the AGD is a division of Citizens, Schedule E-4 is not applicable to the
8 AGD. Schedule E-5 shows the detail of utility plant in service at December
9 31, 1999, December 31, 2000, and December 31, 2001, as well as net
10 plant additions. Schedule E-6 shows the comparative operating income
11 statements in detail, setting forth revenues by class of service and
12 operating revenue deductions by major categories. Schedule E-7 presents
13 various operating statistics for the AGD. Schedule E-8 details taxes
14 charged to the operation. The notes to the preceding financial statements
15 are presented on Schedule E-9.

16
17 Q. Does this conclude your direct testimony at this time?

18 A. Yes, it does.
19
20
21
22
23
24
25
26
27
28
29

1 **INTRODUCTION**

2 Q. Please state your name and business address.

3 A. My name is Kevin H. Doherty. My business address is Citizens
4 Communications Company, 3 High Ridge Park, Stamford, Connecticut
5 06905.
6

7 Q. By whom are you employed and in what capacity?

8 A. I am employed by Citizens Communications Company ("Citizens") as a
9 Regulatory Accounting Manager.
10

11 Q. Please describe your current duties and responsibilities.

12 A. I am responsible for the preparation of regulatory studies for Citizens'
13 Public Service Sector, which includes both the Northern Arizona Gas
14 Division ("NAGD") and the Santa Cruz Gas Division ("SCGD"), collectively
15 referred to as the Arizona Gas Division ("AGD" or "Company"). In addition,
16 periodically I appear in regulatory proceedings on behalf of Citizens, and
17 present testimony and exhibits supporting applications that have been filed.
18

19 Q. Please summarize your educational background.

20 A. I graduated from Pace University in 1987 with a Bachelor of Business
21 Administration degree in Accounting, and I am currently enrolled in Pace
22 University's MBA program. I have attended numerous seminars and
23 presentations that addressed accounting, rates and other financial matters.
24
25
26
27
28
29

1 Q. Please describe your work experience.

2 A. From 1987 to 1989, I was employed by Arthur Young and Company as a
3 Staff Auditor. I participated in audits for clients in the manufacturing,
4 energy, and defense industries. I have been employed by Citizens since
5 1989. From 1989 until 1994, I held the position of Senior Capital Asset
6 Accountant, responsible for preparation of various plant in service and
7 depreciation reports, and I provided data for rate proceedings and certain
8 bond indenture requirements. In 1994, I was promoted to Senior
9 Regulatory Accountant and participated in rate proceedings in the states of
10 Ohio and Illinois. In 1995, I was promoted to Regulatory Specialist, and
11 testified on rate base in rate proceedings in the states of Pennsylvania and
12 Arizona. In 1998, I joined a Citizens-wide team responsible for the
13 implementation of an integrated accounting software system. In 1999, I
14 accepted a position as Manager of Regulatory Accounting. In 2002, I
15 testified in a rate proceeding in the state of Vermont.

16
17 Q. What areas will you address in this testimony?

18 A. I am presenting certain items included in Schedule B of Arizona's standard
19 filing requirements relating to rate base, certain operating expense items
20 included in Schedule C of the standard filing requirements, and all of the
21 financial statements and statistical schedules contained in Schedule E of the
22 standard filing requirements. These schedules were filed as part of this
23 rate application and are found in their own bound volume. With respect to
24 rate base, I will address the following:

- 25 • Summary of Rate Base Elements
- 26 • Gross Utility Plant in Service
 - 27 ○ Original Cost

- Reproduction Cost New ("RCN")
- Accumulated Depreciation
- Contributions in Aid of Construction ("CIAC")
- Amortization of CIAC
- Customer Deposits, Materials & Supplies, and Warm Spirit
- Advances in Aid of Construction ("AIAC")
- Gain on Sale of Property
- Y2K Deferred Costs

The summary of all rate base components, including those that I am supporting, is set forth in Schedule B-1, which is described below.

With respect to operating expenses, I am sponsoring Schedule C-1, which shows the recorded, adjusted, and pro forma income statement at present and proposed rates, and Schedule C-2, which summarizes the income statement pro forma adjustments made to the test year. I will also address the following specific adjustments to Schedule C-2:

- Revenue adjustments (Schedule C-2, Adjustment A),
 - Elimination of Unbilled Revenue (Adjustment A-6),
 - Adjustment to Detailed Bill Calculation (Adjustment A-7),
 - Adjustment to Detailed Public Authority Calculation (Adjustment A-8),
 - Elimination of Prior Year PGA Adjustment (Adjustment A-9),
 - Correction for April Revenue, Not Recorded (Adjustment A-10),
 - Miscellaneous Adjustments to Reconcile (Adjustment A-11),

- Uncollectible Expense and Interest on Deposits (Adjustment C),
- Depreciation Expense (Adjustment I),
- Lease Expense for New Office Facilities (Adjustment J),
- Amortization of Gain on Sale of Property (Schedule B-12, Adjustment M),
- Maintenance Expense Related to Gas Supply Line (Adjustment N),
- Y2K Expense (Adjustment O), and
- Postage Expense (Adjustment P).

I will also present Schedule C-3, which computes the Gross Revenue Conversion Factor. As discussed in the testimony of Messrs. Cohen and Smith, Citizens is seeking to consolidate its NAGD and SCGD properties for ratemaking purposes. Therefore, the rate base, revenue, and operating expense adjustments that I am sponsoring were calculated based on the separate recorded amounts for the two properties, and then were combined into the consolidated AGD amounts that are shown on the schedules in this filing.

RATE BASE

Q. Please describe Schedule B-1, containing the Summary of Rate Base Elements.

A. Schedule B-1 summarizes the components of rate base on both a net recorded original cost and a depreciated reproduction new cost basis. The supporting details and calculations of the various components of rate base are contained in subsequent schedules in Section B.

1 Q. Please discuss Gross Utility Plant in Service.

2 A. Schedule B-2 is a one-page exhibit that displays the pro forma original cost
3 net plant in service for the test year that ended December 31, 2001. It
4 includes the adjusted plant in service and accumulated depreciation for the
5 AGD that are developed in Schedules B-4A and B-4B, respectively.
6

7 Q. Is the Company including any amounts for acquisition adjustments in its
8 revenue requirement in this proceeding?

9 A. No, it is not.
10

11 Q. Where are the amounts associated with the acquisition adjustments
12 reflected on the Company's accounting records?

13 A. The amounts are shown in Account 114, Plant Acquisition Adjustments,
14 which are not part of the Utility Plant in Service that is included in Account
15 107.
16

17 Q. Did the Company make any adjustments to any rate base or expense
18 elements included in the rate application that are related to the acquisition
19 adjustments?

20 A. Yes, the Company has removed the Accumulated Deferred Income Taxes
21 ("ADIT") associated with the acquisition adjustment from the recorded ADIT
22 in its application. These adjustments are included on Schedule B-7 and
23 supported by the testimony of Mr. Apuzzo.
24
25
26
27
28
29

1 Q. Is the Company requesting that any Common Plant be allocated to or from
2 the AGD in this proceeding?

3 A. No, it is not. Citizens has administrative operations in Stamford, New
4 Orleans and Rochester, where work is conducted for the benefit of the AGD.
5 However, the Company has not included any utility plant in service from
6 these administrative operations in its calculation of rate base in this
7 proceeding, as shown on Schedule B-2, Line 2, and on Schedule B-6. In
8 prior rate cases in Arizona, some of the items included as part of Common
9 Plant have been contested. In addition, the plant value has been
10 sufficiently depreciated so that the net plant amount is not significant when
11 allocated to the AGD in this proceeding. For these reasons, the Company
12 has elected to remove these elements from rate base for this filing.
13 Removing these elements reduces the overall revenue requirement in this
14 proceeding.

15
16 Q. Has the Company also excluded Common Plant allocations among its
17 Arizona Operations, such as the gas and electric divisions?

18 A. Yes, it has. These amounts are small and would tend to offset each other.
19 Again, rather than burden this proceeding with those items, the Company
20 has decided to forego those allocations in this rate proceeding. In general
21 this means that there is no allocation of AGD plant to Citizens' electric
22 operations and no allocation of Citizens' electric plant to its AGD operations.

23
24 Q. Please describe Schedule B-3.

25 A. Schedule B-3 is a one-page exhibit showing the Trended RCN plant and
26 accumulated depreciation for the AGD. The Arizona Constitution requires
27 that the Arizona Corporation Commission ("Commission") set utility rates
28
29

1 on the basis of a "fair value". Historically, this was established using a rate
2 base that was equally weighted with net original cost and depreciated
3 reproduction cost new ("RCN"). This schedule complies with that
4 requirement by showing plant and accumulated depreciation calculated by
5 trending original cost to produce a RCN. (In Mr. Mason's testimony, he
6 explains the methodology for deriving the trended RCN plant amounts.)
7 The RCN Plant in Service is brought forward from Schedule B-4, described
8 below. On that schedule, I derive the ratio of depreciable RCN plant to
9 depreciable original cost plant. Multiplying that ratio by the amount of
10 original cost accumulated depreciation (from Schedule B-4B) produces the
11 amount of RCN accumulated depreciation.

12
13 Q. What does Schedule B-4 show?

14 A. Schedule B-4 is a one-page summary exhibit identifying pro forma original
15 cost and RCN as of December 31, 2001, by major plant account. This
16 schedule serves two purposes. First, it shows the detail plant account data
17 that are summarized on Schedule B-1. Second, it shows the detail of the
18 total RCN (on Schedule B-3), consistent with the Arizona constitutional
19 requirement to present a fair value rate base. The original cost plant
20 amounts on Schedule B-4 are developed on Schedule B-4A. The RCN
21 amounts on Schedule B-4 are developed on Schedule B-4C.

22
23 Q. Please describe Schedule B-4A.

24 A. Schedule B-4A starts with the recorded original cost plant amounts,
25 categorized by major plant accounts, and shows the pro forma adjustments
26 to plant in service. Finally, this schedule presents the pro forma plant
27 balance as of the end of the test year.

1 Q. Please discuss the first pro forma adjustment, relating to the Griffith
2 Transportation Agreement.

3 A. As Mr. Smith describes in his testimony, Griffith is an electric generating
4 facility with which the NAGD has a contract to provide facilities and certain
5 services for 20 years. The Commission approved the contract between
6 NAGD and Griffith conditioned on the requirement that the NAGD remove
7 all associated revenues, expenses, plant investments and related amounts
8 in any subsequent regulatory proceeding. The NAGD has recorded all
9 Griffith plant under a separate code in the plant accounts to ensure that
10 such plant can be removed in the regulatory process. Similarly, the NAGD
11 has maintained accumulated depreciation under a separate code to permit
12 removal. Adjustment A, Column 3 on Schedule B-4A, reflects adjustments
13 to plant to remove all Griffith-related plant investments. (Schedule B-4B,
14 discussed below, reflects the associated adjustments to accumulated
15 depreciation associated with this and other pro forma plant adjustments.)
16

17 Q. Please discuss Adjustment B, Column 4, relating to the SCGD Supply Line.

18 A. Citizens' Santa Cruz Electric Division ("SCED") owned a gas supply pipeline
19 that was used to provide natural gas to fire its electric generators. SCED
20 has recently transferred this asset to the SCGD to ensure that all gas plant
21 assets are held by the AGD. The assets related to the supply pipeline have
22 been identified, and are included as SCGD plant as shown in Column 4 of
23 Schedule B-4A. The related accumulated depreciation is shown on
24 Schedule B-4B.
25

1 Q. Please discuss Adjustment D, in Column 6, Schedule B-4A, relating to the
2 NAGD Paulden Line.

3 A. NAGD constructed six miles of 8-inch pipeline for the specific purpose of
4 supplying natural gas to NutriSource, LLC, a company that was developing
5 the Paulden Greenhouse Facility for the production of greenhouse
6 tomatoes. Unfortunately, the company's venture was unsuccessful, and
7 NutriSource is no longer in business in Paulden, Arizona. While this pipeline
8 does serve a handful of customers, the AGD has removed this pipeline from
9 plant in service for purposes of this proceeding. Column 6 of Schedule B-
10 4A reflects the removal of the Paulden Line from the plant accounts.
11

12 Q. Please discuss Adjustment E in Column 7, relating to Plant Retirements.

13 A. Following the test year, Citizens conducted a physical inventory of its
14 Arizona General Plant accounts and also made a review of the plant
15 accounting property records to determine if there were any assets on the
16 AGD books that should be retired. As a result of these activities, Citizens
17 determined that approximately 1.1% of total plant, \$2.6 million, should be
18 retired. The AGD will formally retire the assets so identified during the
19 current fiscal year. I have reflected these retirements as a reduction to
20 plant in service in Column 7 of Schedule B-4A (and the corresponding
21 symmetric reduction to accumulated depreciation).
22

23 Q. Please describe Adjustment F in Column 8, relating to the Yale Street
24 Building.

25 A. As discussed in Mr. Smith's testimony, as a cost-cutting measure, the AGD
26 recently moved out of its administrative office building located on Yale
27 Street and has moved into a leased facility. Both buildings are located in
28
29

1 Flagstaff, Arizona. The Yale Street building and associated assets have
2 been identified, and I have removed those assets and the related
3 Accumulated Depreciation from Plant in Service in Column 8 of Schedule B-
4 4A and on Schedule B-4B respectively. In addition, Mr. Apuzzo has made
5 an adjustment for the ADIT related to that plant and I have included the
6 lease amount for the new facility as an expense in this proceeding.

7
8 Q. Please discuss Adjustment G in Column 9, relating to Allowance for Funds
9 Used During Construction ("AFUDC").

10 A. As discussed in Mr. Mason's testimony, the Company (as well as other
11 Citizens properties in Arizona) is required to adjust its AFUDC rate
12 consistent with the settlement agreement that the Commission approved in
13 Decision No. 61848, issued July 1999. To conform to the proper
14 procedures outlined in the AFUDC Order, the AGD has revised its test year
15 plant accounts. These revisions are shown in Column 9 of Schedule B-4A.

16
17 Q. Please describe the adjustments in Column 11 for Account Corrections.

18 A. These adjustments reflect the transfers of plant amounts among accounts
19 that result in a zero balance on the total plant line, Line 39. Dr. White, the
20 Company's depreciation expert, has recommended these adjustments as a
21 result of his work in connection with his Depreciation Study.

22
23 Q. What is shown on Schedule B-4B?

24 A. Schedule B-4B starts with the recorded original cost accumulated
25 depreciation, categorized by major plant accounts, and shows the pro
26 forma adjustments corresponding to each of the pro forma plant
27 adjustments contained in Schedule B-4A. Finally, this schedule presents

1 the pro forma accumulated depreciation as of the end of the test year. The
2 adjustment columns (Columns 3-11) mirror the columns as described in
3 connection with Schedule B-4A, above, with the exception of Column 11 for
4 the Account Corrections. This column also includes an adjustment that
5 removes a minor debit balance in Account 365.10. This amount was
6 incorrectly recorded in that account in prior years.
7

8 Q. Please describe Schedule B-4C.

9 A. Page 1 of Schedule B-4C shows the RCN plant amounts, by major plant
10 account and by business area. In addition, the adjustments to plant shown
11 on Schedule B-4A are trended and shown in Column 9. Page 2 of the
12 schedule reflects a summary of the original cost plant in service by each
13 business area that was used to determine the RCN amounts described
14 earlier in my testimony. This is provided to verify that the Company has
15 included all plant in its calculation of the RCN used to determine the Fair
16 Value Rate Base. These amounts exclude the Griffith Plant adjustment.
17

18 Q. Please describe Schedule B-8.

19 A. Schedule B-8 is a one-page exhibit summarizing the rate base deduction for
20 CIAC and related accumulated amortization. This exhibit shows the amount
21 of CIAC, \$8,467,783, and Accumulated Amortization, \$1,733,000, at the
22 end of the test year.
23

24 Q. Does the Federal Energy Regulatory Commission ("FERC") Uniform System
25 of Accounts require that CIAC amounts be offset against plant?

26 A. Yes, it does.
27
28
29

1 Q. Does AGD comply with that FERC requirement?

2 A. Yes. The CIAC amounts are recorded as credits in the plant accounting
3 system and are offset against the related plant amounts. This permits the
4 Company to comply with the FERC requirement and also maintain the gross
5 plant amounts with the related CIAC for presentation in rate applications.
6 The CIAC amounts are shown on a gross basis for rate case presentation
7 purposes and are amortized using the depreciation rates for the related
8 accounts. The annual amortization amounts are offset against the
9 depreciation expense amounts for the plant in compliance with the
10 Commission practice in prior Citizens' rate cases.

11
12 Q. What is the CIAC accumulated amortization balance?

13 A. The CIAC accumulated amortization balance at the end of the test year is
14 \$1,733,000, as shown on Column 5 of Schedule B-8. The annual
15 amortization amount is calculated using the approved depreciation rate
16 times the account balance, resulting in \$214,928 for the test year, as
17 shown in Column 4 of the schedule.

18
19 Q. What is included in Schedule B-9?

20 A. Schedule B-9 summarizes the monthly balances of several rate base
21 components during the test year. These components are customer
22 deposits, materials and supplies, and the Warm Spirit Program (a low-
23 income program described in Mr. Smith's testimony). Consistent with prior
24 rate cases, the amounts are reflected in rate base using an average of the
25 thirteen monthly balances ending December 31, 2001. A companion
26 adjustment for the annualized interest on customer deposits is included in
27 pro forma test year operating expenses as Adjustment C of Schedule C-2.

1
2 Q. Please describe Schedule B-10.

3 A. Schedule B-10 summarizes the rate base deduction for customer AIAC.
4 AIAC represents amounts of non-investor supplied capital received by the
5 Company and used to fund construction of utility plant.
6

7 Q. Please describe Schedule B-12.

8 A. Schedule B-12 contains a rate base deduction for deferred portions of gains
9 realized from the sales of utility assets. In accordance with Commission
10 policy, when utility assets are sold and removed from the provision of utility
11 service, fifty percent of the after-tax gains are to be shared with
12 ratepayers.
13

14 In late 1998, Citizens sold an office building located on San Francisco Street
15 in Flagstaff to a non-utility purchaser. The building would no longer be
16 useful or necessary in providing utility service. The transaction produced
17 an after-tax gain totaling \$140,650. Fifty percent of that amount was
18 credited to a regulatory liability pending its disposition in the next rate
19 case.
20

21 In November 2001, Citizens sold an office building in Cottonwood. That
22 building was also removed from utility service. That sale produced an
23 after-tax gain of \$68,212. Fifty percent of that amount was credited to a
24 regulatory liability pending disposition in the next rate case.
25

26 Q. What treatment does the Company propose for these gains on sale?

27 A. The AGD proposes to amortize the combined \$104,431 deferred customer
28
29

1 share of the gains from the property sales over a period of five years and
2 reduce rate base by the unamortized amount. Accordingly, in this
3 application, rate base is reduced by \$104,431, with a corresponding
4 negative amortization of \$20,886 reflected in operating expense as
5 Adjustment M on Schedule C-2.
6

7 Q. Please discuss the adjustment for Y2K costs.

8 A. This adjustment relates to the Company's allocated portion of Citizens'
9 expenses incurred with becoming Y2K compliant. It is the corresponding
10 rate base amount associated with the amortization described as Adjustment
11 O to Schedule C-2, below. The Y2K costs and recovery that is being sought
12 are discussed in more detail later in my testimony.
13

14 **OPERATING INCOME**

15 Q. What is shown on Schedule C-1?

16 A. Schedule C-1 contains the income statement for the test year ended
17 December 31, 2001. Recorded amounts, pro forma adjustments for known
18 and measurable changes, and the resulting pro forma test year amounts
19 are shown for revenues, by class of service, and for operating revenue
20 deductions by major function. The schedule also includes the effect of the
21 requested revenue increase and the adjusted test year income statement at
22 proposed rates.
23

24 Q. Please explain briefly the computation of pro forma test year revenues and
25 expenses.

26 A. The ratemaking process involves the determination of a utility's revenue
27 requirement based on a test year that reflects a level of operating revenues
28
29

1 and expenses and net plant investment that is representative of normal
2 conditions, free of any distortions. The rates to be derived are not
3 necessarily intended to recover specific test year costs, but rather, similar
4 costs expected to be incurred in the future.

5
6 Pro forma adjustments are made to address any revenues or expenses that
7 are not representative of the levels expected to occur during the period in
8 which the new rates will be in effect. Such adjustments may be in the form
9 of eliminations, annualizations, or normalizations.

10
11 Q. What are elimination, annualization, and normalization adjustments?

12 A. Elimination adjustments are made to remove out-of-period items or items
13 that are not costs or revenues related to the provision of utility service;
14 thus, not includible in revenue requirements.

15
16 Annualization adjustments are made to reflect the full, twelve-month
17 revenue or expense level of certain items of operating income. Examples
18 include restating test year revenues to reflect customer levels at the end of
19 the test year, adjusting payroll expense for the effect of salary adjustments
20 or changes in employee levels since the beginning of the test year, and
21 adjusting recorded depreciation expense to reflect the full effect of plant
22 additions and retirements during the test year.

23
24 Some costs that may be included in revenue requirements are incurred at
25 intervals less frequently than annually, provide benefits extending beyond a
26 single year, or reoccur in significantly different amounts each year. As a
27 result, the amount recorded in the test year may not be viewed as

1 "normal." Normalization adjustments are made when a test year level of
2 revenues or expenses is not representative of what would be expected on
3 an on-going basis. Examples include rate case expenses, bad debts
4 expense, and the overtime percentage used in computing pro forma payroll
5 expenses.

6
7 Q. Please describe Schedule C-2.

8 A. Schedule C-2 consists of 19 income statement adjustments. The first two
9 pages, (labeled "Page 1 of 2" and "Page 2 of 2") summarize the pro forma
10 adjustments appearing on Schedule C-1, column 5. The remaining pages
11 show the detail of each pro forma adjustment that is reflected on the first
12 two pages of Schedule C-2. Each of those pages is identified by the
13 adjustment letter that corresponds to the letter shown below the column
14 numbers on Schedule C-2, pages 1 and 2.

15
16 **REVENUE ADJUSTMENTS**

17 Q. What is the purpose of Adjustment A of Schedule C-2?

18 A. Adjustment A consists of eleven items that increase or decrease recorded
19 test year revenues. The adjustments are a combination of Commission-
20 mandated filing requirements, as well as the normal adjustments made to
21 recorded test year operating revenue. It should be noted that the revenues
22 in column 1 of Schedule C-1 (to which the Schedule C-2 revenue
23 adjustments are made) already reflect the removal of the Griffith revenues
24 (shown on Schedule E-6B).

1 Q. Please describe the process used to determine if adjustments were
2 required.

3 A. First, we reviewed the recorded revenues for the NAGD and the SCGD to
4 determine the amounts of revenue from monthly customer billings as
5 reflected on the Monthly Revenue Analysis ("MRA") and the amounts
6 derived from other journal entries. Next, we developed a Bill Frequency
7 Analysis ("BFA") for each property, and compared those analyses with the
8 monthly customer billing amounts. Finally, Mr. Harrison, the Company's
9 rate design witness, adjusted recorded revenues, where necessary, to
10 reflect a normal test year for ratemaking in its presentation.
11

12 Q. Please describe the first revenue adjustment contained on Adjustment A of
13 Schedule C-2.

14 A. The reclassification of revenues for the SCGD, shown on Line 2, reflects the
15 identification of customers to be included in the Public Authority and
16 Industrial classifications. SCGD personnel identified these customers,
17 originally included in the Commercial class, to fit the criteria of the Public
18 Authority and Industrial classes, which are new to the SCGD, and to
19 conform to those at the NAGD. Because both properties will have the same
20 tariffs, it was necessary to reclassify the revenue and associated billing
21 determinants for these customers. This reclassification does not change
22 the total revenue amounts.
23

24 Q. Please describe Adjustment A-1.

25 A. Adjustment A-1 on Line 3 removes all gas costs from the revenues of the
26 AGD. The detail of this adjustment is shown on Page 2. The AGD revenue
27 requirement is determined on a Gross Margin basis, because gas costs are
28
29

1 primarily recovered through operation of the Purchase Gas Adjustor
2 ("PGA") for each property.
3

4 Q. What is reflected in Adjustment A-2?

5 A. Adjustment A-2 on Line 4 removes the New Service Area Multiple ("NSAM")
6 revenues from the recorded amounts. At its September 13, 2001 Open
7 Meeting addressing the Company's PGA surcharge request, the Commission
8 directed the NAGD to cease billing the NSAM when it concluded its Build Out
9 Program (then expected to occur early in 2002). The NAGD notified the
10 Commission that its Build Out Program and NSAM would terminate as of
11 January 1, 2002. Because the NAGD is no longer collecting this charge, the
12 associated revenues need to be eliminated from recorded amounts for the
13 test year. Mr. Harrison's testimony supports the calculation of this amount,
14 which is removed on Schedule C-2.
15

16 Q. Please describe Adjustment A-3.

17 A. Adjustment A-3 on Line 5 reflects the adjustment to gross revenues to
18 weather normalize the recorded revenues. Related gas costs are shown on
19 page 2 and are included in the gas costs removed in Adjustment A-1. Mr.
20 Harrison supports both of these amounts in his direct testimony.
21

22 Q. What does Adjustment A-4 show?

23 A. Adjustment A-4 on Line 6 shows the gross revenue amounts necessary to
24 reflect customer levels at the end of the test year. Related gas costs are
25 shown on page 2 and are included in the gas costs removed in Adjustment
26 A-1. Mr. Harrison supports both of these amounts in his direct testimony.
27
28
29

1 Q. Please describe Adjustment A-5.

2 A. Adjustment A-5 increases revenues for the "Tariff 32" revenues. The BFA
3 identified a difference between the detailed billing determinants for this
4 tariff class and the recorded amounts. After a review by the NAGD
5 personnel, it was determined that the recorded revenues were understated
6 and needed to be increased for the test year.

7
8 Q. What is Adjustment A-6?

9 A. Adjustment A-6 on line 8 increases recorded revenues by removing the
10 amount of unbilled revenues reflected by the AGD at the end of the test
11 year, which is December 31, 2001. This adjustment is necessary since Mr.
12 Harrison's adjustment for weather normalization, shown as Adjustment A-3,
13 includes an adjustment to account for unbilled revenues.

14
15 Q. Please describe Adjustments A-7, A-8, and A-9.

16 A. Like Adjustment A-5, these minor adjustments conform recorded revenue
17 amounts to those recorded in the MRA for the calendar year. These
18 adjustments represent prior period adjustments or corrections to restate
19 the test year revenues to be consistent with the sales and costs occurring in
20 the test period. Mr. Harrison compares these revenues with those
21 calculated by multiplying the existing rates and billing determinants. He
22 computes a booked-to-billed ratio for each rate class in order to develop
23 appropriate rates. The approach replaces the reconciling percentage
24 adjustment normally used in rate cases to conform the recorded to the
25 calculated revenue amounts.

1 Q. Please describe Adjustment A-10.

2 A. Adjustment A-10 reflects the amount of an adjustment to NAGD revenues
3 that NAGD personnel identified in May 2001, but that did not get recorded
4 on that property's books. This amount represents revenues received in
5 April 2001 that, because of a change in meter reading schedules, were not
6 included in the initial April summary of revenues reported to Accounting for
7 April revenues. When the adjustment for these April 2001 revenues was
8 reported after the monthly close, it was not included in the revenues for
9 May 2001. Accordingly, recorded revenues for the test year are
10 understated. This adjustment increases recorded revenues for this
11 proceeding. The amounts at issue will be recorded in 2002.

12
13 Q. What does page 2 of Schedule C-2, Adjustment A show?

14 A. Page 2 of Adjustment A reflects the gas costs related to each of the
15 recorded revenues and revenue adjustments shown on Adjustment A, page
16 1. The Company has shown both the gross revenue (on page 1) and the
17 gas costs (on page 2) for each adjustment to facilitate review.

18
19 **OPERATING EXPENSES**

20 Q. Please address the first operating expense item that you are sponsoring,
21 relating to Uncollectible Expense and Interest on Deposits.

22 A. Adjustment C reduces recorded test year bad debts expense and includes in
23 operating expenses the annualized interest on customers' deposits.

24
25 The uncollectible, or bad debts, portion of Adjustment C reduces the test
26 year recorded expense amount to a level reflective of pro forma adjusted
27 customer-annualized, weather-normalized test year revenues and of the

1 average level of account write-offs, net of subsequent recoveries,
2 experienced during the past three years. Since the portion of customer
3 bills for the base cost of gas and the PGA are subject to write-off, such
4 amounts have been added to the computational base.

5
6 The portion of Adjustment C relating to interest on customer deposits is
7 related to the deduction of customer deposits from rate base, discussed in
8 connection with Schedule B-9. It reflects the fact that such interest is
9 typically recorded as a component of Other Interest Expense, which would
10 not afford the Company the opportunity to recover such costs through the
11 ratemaking process, absent this reclassification to operating expenses. The
12 adjustment was computed based on the end-of-year balance of customer
13 deposits and the prescribed rate of 6%.

14
15 Q. Please discuss Adjustment I, relating to Depreciation Expense.

16 A. Adjustment I in Schedule C-2 sets forth, by prime account, the AGD's
17 adjusted depreciation expense for the test year using the adjusted plant
18 balance as of December 31, 2001, and the depreciation rates proposed by
19 Dr. White. These factors result in a significant decrease to the AGD's
20 depreciation expense.

21
22 Q. Please describe the next operating expense item, relating to Lease Expense
23 for New Office Facilities.

24 A. As noted above, subsequent to the test year, the AGD personnel relocated
25 from the administrative office building located on Yale Street in Flagstaff, to
26 a leased facility. This was a part of a cost-cutting approach adopted by
27 AGD. Pro forma Adjustment J reflects the annual lease expense that is a
28
29

1 known and measurable cost that the Company will incur. This adjustment
2 is related to the adjustment removing the net Yale Street assets from rate
3 base.

4
5 Q. Is there any gain that will be recognized from the eventual sale of the Yale
6 Street facility?

7 A. The Company estimates that the Yale Street facility will be sold at a loss or,
8 at best for an amount equal to the net book value of the assets to be sold,
9 which will result in no gain.

10
11 Q. Please discuss Adjustment M, showing the Amortization on Gain on Sale of
12 Property.

13 A. This Adjustment is the expense adjustment that corresponds to the rate
14 base adjustment on Schedule B-12, as discussed above.

15
16 Q. What is Adjustment N, Maintenance Expense Related to Gas Supply Line?

17 A. As discussed above in connection with Adjustment B to Schedule B-4A,
18 Commission approval has been requested to transfer a gas supply pipeline
19 from the SCED to the SCGD. The amounts shown on Adjustment N
20 represent the Company's estimate of expenses the AGD will incur to
21 maintain that gas supply line.

22
23 Q. What does Adjustment O, relating to Y2K, represent?

24 A. Adjustment O reflects the AGD's allocation of expenses that Citizens
25 incurred in connection with becoming Y2K compliant. On December 7,
26 1998, on behalf of all of its Arizona properties, Citizens filed a request with
27 the Commission seeking an accounting order permitting the deferral (for
28
29

1 future regulatory consideration) of costs Citizens incurred for Y2K activities.
2 On January 29, 1999, the Commission issued Decision No. 61382,
3 approving the Citizens' request. In accordance with that Decision, the AGD
4 has been deferring the expenses incurred in connection with Y2K in a
5 special regulatory asset account.
6

7 Q. Please describe Adjustment O.

8 A. Adjustment O shows the total (allocated) costs that the AGD incurred for
9 Y2K activities. I have removed from the total the internal AGD payroll
10 expenses associated with Y2K, since those costs are already included in
11 payroll expense.
12

13 Q. Over what period does the Company propose to amortize these Y2K
14 expenses?

15 A. The AGD proposes to amortize the deferred Y2K expenses over five years.
16 Therefore, the Company has included one-fifth of the total adjusted balance
17 as pro forma test year operating expense adjustment. The unamortized
18 balance of Y2K costs is included in rate base on Schedule B-1.
19

20 Q. Please explain the Postage Expense adjustment.

21 A. The United States Postal Service has increased the cost of several classes
22 of postage, effective June 30, 2002. Of relevance to this proceeding, bulk
23 rates have increased 2.3 cents for both mail that the Company sorts by
24 five-digit zip code and by the first three digits of the zip code. These
25 represent the two applicable rates for AGD bills. To derive the amount of
26 this adjustment, I multiplied the postal rate increase by the annual number
27
28
29

1 of bills (based on customer levels at the end of the test year). Adjustment
2 P increases test year postage expense by \$33,130 to reflect this known and
3 measurable change.

4
5 Q. What is the Gross Revenue Conversion Factor shown on Schedule C-3?

6 A. Once the Company calculates the operating income deficiency, it is
7 necessary to convert that deficiency to the equivalent annual increase in
8 revenues by use of the Gross Revenue Conversion Factor. This factor is
9 necessary to reflect the fact that the additional revenues requested in this
10 application will generate additional bad debts expenses, Federal and State
11 income taxes, and other revenue-driven expenses. The Company must
12 perform this gross-up procedure to ensure that, after deducting the
13 additional taxes and other revenue-driven expenses from the additional
14 revenues, the resulting incremental net operating income is equal to the
15 computed revenue deficiency.

16
17 **HISTORIC FINANCIAL DATA**

18 Q. What information is contained in Section E of this rate application?

19 A. Section E contains a variety of recorded historical financial and statistical
20 data for the AGD for the test year ended December 31, 2001, and for the
21 years ended December 31, 2000, and December 31, 1999. In addition,
22 this section contains the notes to the financial statements and certain
23 operating statistics.

COMPARATIVE SCHEDULES

Q. Would you please describe each of the schedules contained in Section E?

A. Schedule E-1 shows the AGD's comparative balance sheets. Schedule E-2 contains the AGD's comparative income statement and Schedule E-3 shows the AGD's comparative statements of changes in financial position. Schedule E-4 would require a statement of changes in stockholders' equity. Since the AGD is a division of Citizens, Schedule E-4 is not applicable to the AGD. Schedule E-5 shows the detail of utility plant in service at December 31, 1999, December 31, 2000, and December 31, 2001, as well as net plant additions. Schedule E-6 shows the comparative operating income statements in detail, setting forth revenues by class of service and operating revenue deductions by major categories. Schedule E-7 presents various operating statistics for the AGD. Schedule E-8 details taxes charged to the operation. The notes to the preceding financial statements are presented on Schedule E-9.

Q. Does this conclude your direct testimony at this time?

A. Yes, it does.